











TULSA CITY COUNCIL

Public Works Committee Meeting

2:30 PM, Wednesday, August 30, 2023

Discussion with the Director of Public Works, Director of Water and Sewer, City Consultants, and other City Representatives on the Zink Lake construction timeline and progress, planned and current initiatives regarding water quality, safety, and the user experience, and update on related capital improvements in the surrounding area. (Lakin) [PW 8/30/23] 23-702-1



Presentation Outline





- Zink Lake Construction
 - History / Timeline / Progress
- Water Quality Initiatives
 - Background and Current Activities
 - Arkansas River / Permit types: Municipal Separate Storm Sewer System (MS4) Storm
 Water Management Program and Discharge Permits
 - Zink Lake Water Quality Initiatives
 - Project Goals / Water Quality Planning Working Group / Category of risks / Water Quality
 Plan framework components / Established programs Communication & Education
- Related Capital Improvements
- What is Next? Status updates, input, and feedback
 - October / November / December input and feedback
 - Adaptive Management approach for programming up to and after opening



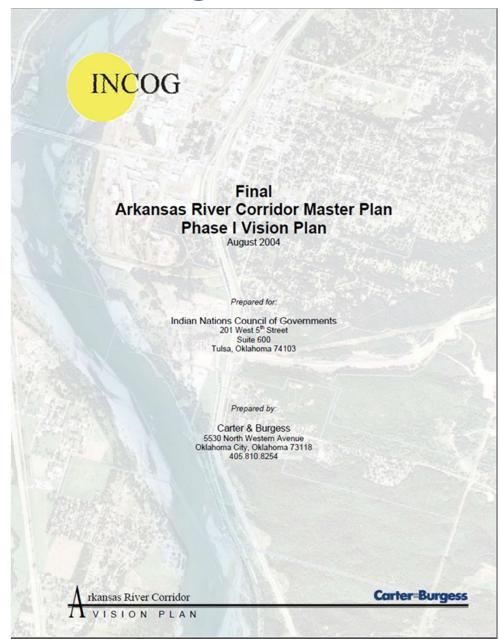
Arkansas River Corridor Master Plan

- Based on decades of discussions about Arkansas River improvement and development potential.
- Citizens, Federal, State, County, and local officials, US Army Corps of Engineers (USACE), and consults with TVA and many federal agencies including, but not limited to: Wildlife Conservation, ODEQ, OWRB, Southwestern Power Administration, US Geological Survey, US Fish and Wildlife, and others.
- Result was the adoption of the Arkansas River Corridor Master Plan
- Several reports and studies in phases ultimately made up the Master Plan
 - https://riverprojectstulsa.info/



Arkansas River Corridor Master Plan (cont'd)

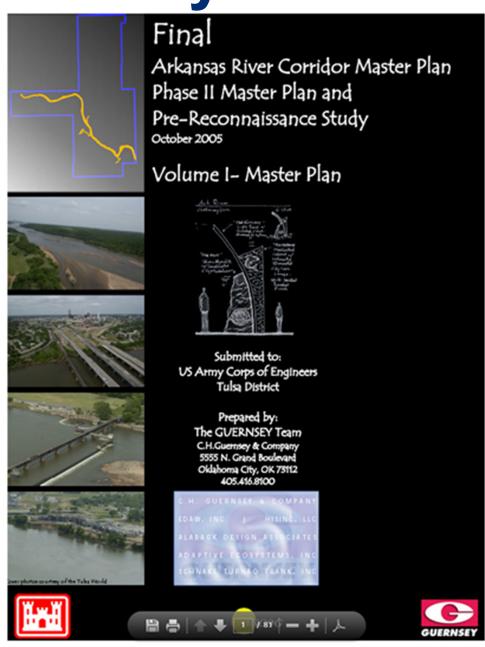
- Phase I Vision Plan stakeholders and citizens participation.
- Identified short-, mid-, and long-term projects for the 42 miles of Arkansas River in Tulsa County.
- Projects included low water dams and Riverside Development.
- Published 2004. 23 pages and 3 attachments.





Arkansas River Corridor Master Plan (cont'd)

- Phase II Arkansas River Corridor Master
 Plan study by INCOG and USACE on the history and habitats of the River.
- This document presents potential low water dam locations, conceptual development and recreation areas along the banks of the river.
- Published 2005. 283 pages and 12 appendices.





Arkansas River Corridor Master Plan (cont'd)

- Phase III Ecosystem Restoration Plan –
 provides the baseline environmental data for
 the river corridor, i.e., flora and fauna, water
 quality, endangered species, and the initial
 cultural resources inventory and evaluation.
- Basis for data developed with stakeholder agencies regarding environmental and ecosystem for use with federal permitting.
- Published 2009. 76 pages and 5 environmental data reports.

VISION 2025 ARKANSAS RIVER CORRIDOR

ECOSÝSTEM RESTORATION PLAN

IN CONJUNCTION WITH PROPOSED LOW WATER DAMS



FOR TULSA COURTY, OKLAHOMA 13 FEBRUARY 2009









Arkansas River Corridor Master Plan cont'd

- Phase IV Preliminary Project Management Plan – guidelines and procedures for net phase of projects in the Arkansas River Corridor Projects.
- Identifies opportunities, problems, and constraints associated with three proposed low water dams in addition to Zink Lake: Sand Springs, South Tulsa/Jenks, and Bixby.
- Published 2010. 58 pages and 23 appendices plus the 2011 USGS Sediment Study.

Arkansas River Corridor Project

Preliminary Project Management Plan

Investigation and Feasibility Study for Ecosystem Restoration

Prepared to

Tulsa County, OK

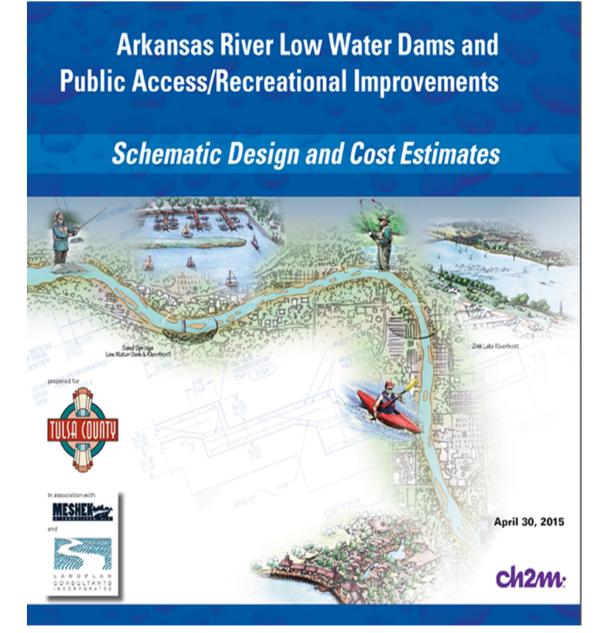
February 2010





+ The Arkansas River Low Water Dams and Public Access / Recreational Improvement

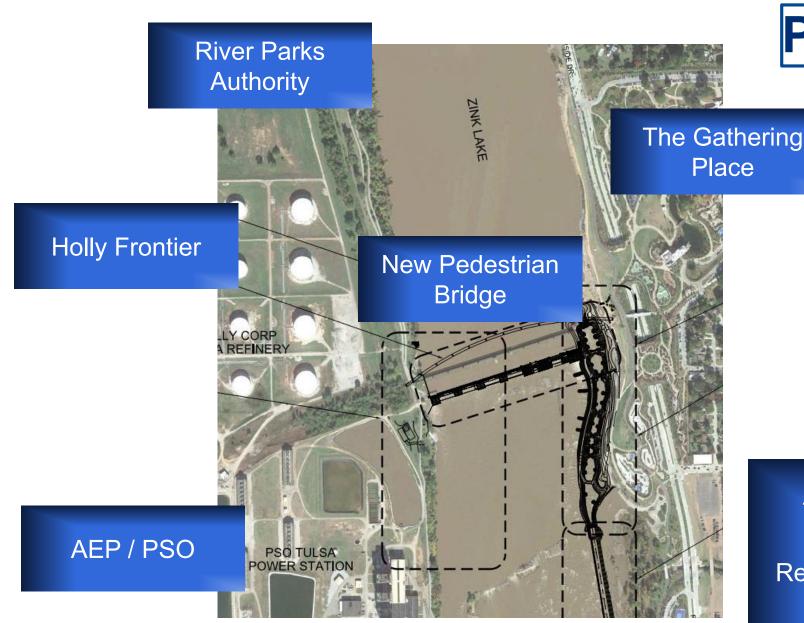
- Schematic design processes, multiple project components, incorporates prior study results, including low water dams, public access, recreational amenities, bank stabilization, environmental improvements, and many other key elements.
- Published 2015. 60 pages, 8 appendices, and Final Presentation





- Arkansas River Corridor Feasibility Report and Integrated Environmental Assessment Published 2018. 181 pages, 14 appendices
 - Habitat Evaluation Procedures study of the aquatic ecosystem restoration components of the Arkansas River Corridor Master Plan. All performed and reviewed by federal stakeholder agencies.
 - Biological Resources
 - Cultural Resources
 - Hazardous, Toxic and Radiologic Waste (HTRW) Sand Springs Low Water Dam
 - Cost Estimates
 - Cost Effectiveness and Incremental Cost Analysis
 - Civil Engineering
 - Real Estate
 - Correspondence
 - Hydraulics and Hydrology
 - Geotechnical
 - Clean Water Act Compliance
 - Arkansas River Corridor 1,000 cfs Test from Keystone Dam
 - Climate Change Analysis
- These studies and additional data culminated in the issuance of federal 404 and 408 permits, respectively, for the Zink Lake Improvements.





Project Involvement

USACE
SWPA
404 Permit Agencies
(environmental, cultural,
habitat, ODEQ, OWRB,
Wildlife Conservation, others)

CITIZEN STAKEHOLDERS

City of Tulsa
Tulsa County
INCOG
Regional Partners
CH2M HILL
PMg



Zink Lake Construction

- Project Budget: \$48 Million (Vision Tulsa)
- Design CH2M HILL / Jacobs
- Construction Crossland Construction (2020-2024 anticipated)
- Vision the low water dams will enhance the Tulsa area's most visible, physical asset by maintaining more consistent water levels in the river: Sand Springs, Zink, and South Tulsa / Jenks sites
- Zink Dam Project Description:
 - Improved dam safety
 - Increased lake depth / length ("Put water in the river")
 - Improved sediment management / passage
 - Improved operation / maintenance
 - Recreational opportunities / Enhance riverbank access
 - Environmental mitigation



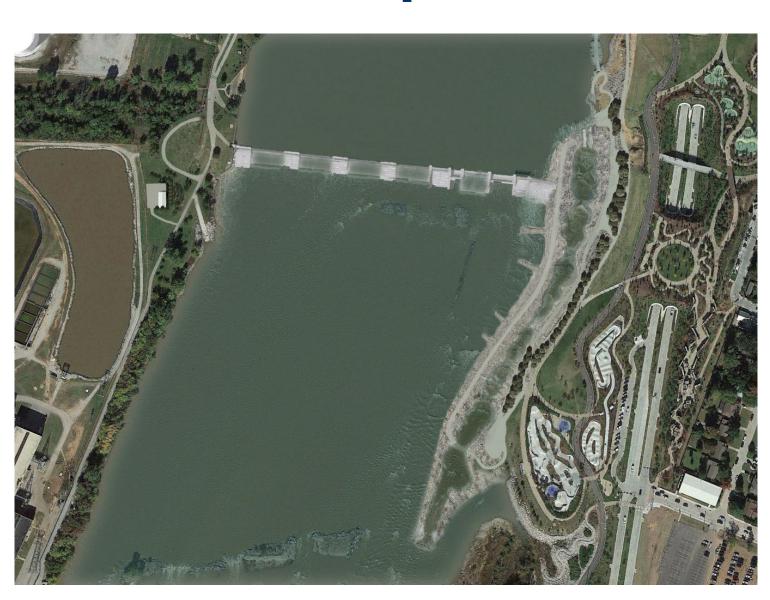




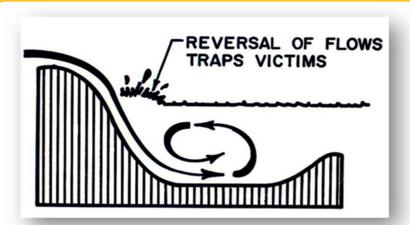
- Intended to create a lake (water feature) in the heart of Tulsa
- W.R. Holway and Associates (Engineer of Record)
- Constructed in 1982
- 7 feet in height (above river channel)
- 1,030 feet in length
- Ogee spillway design
- 880' fixed dam
- 5' high bascule gates: 3 50-foot sections
 - 1 west bank, 2 east bank



Improved Zink Dam

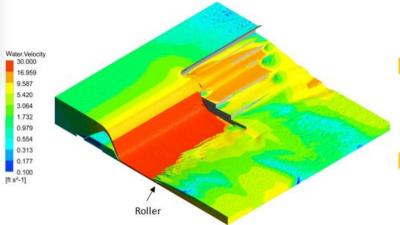


- Public Access
- "Bring People to the Water"
- Enhanced safety roller mitigation on fixed dam and crest gates
- Increased pool depth to 10'
- Improved O&M
- Failure of previous bascule gates
- Recreational Opportunity
 - Zink Lake
 - Whitewater Flume
 - Trails on banks
- Environmental Mitigation

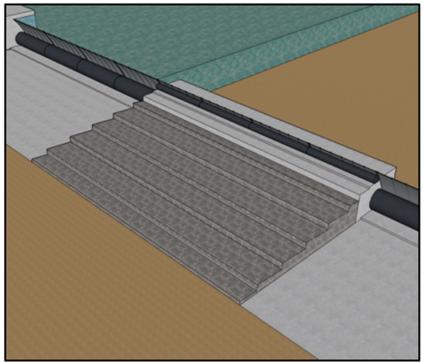


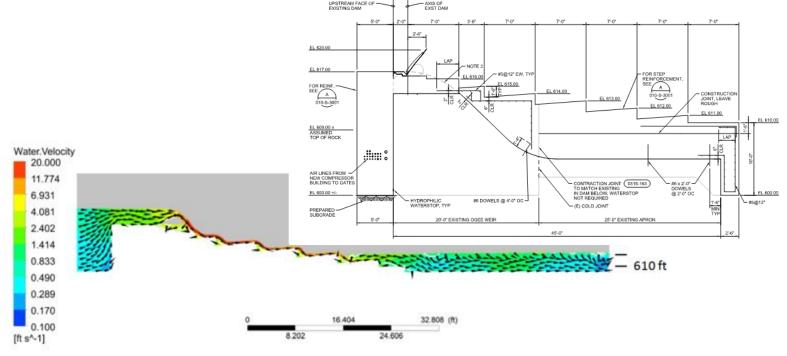
Improved Dam Safety

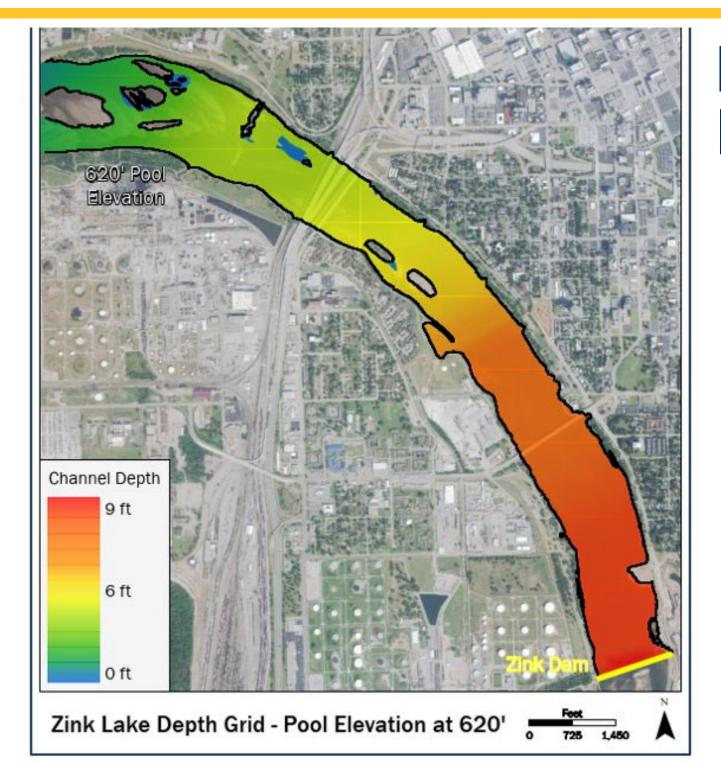




- Roller mitigation on fixed dam and crest gates
- 1:10 scale hydraulic model at Colorado State University Lab







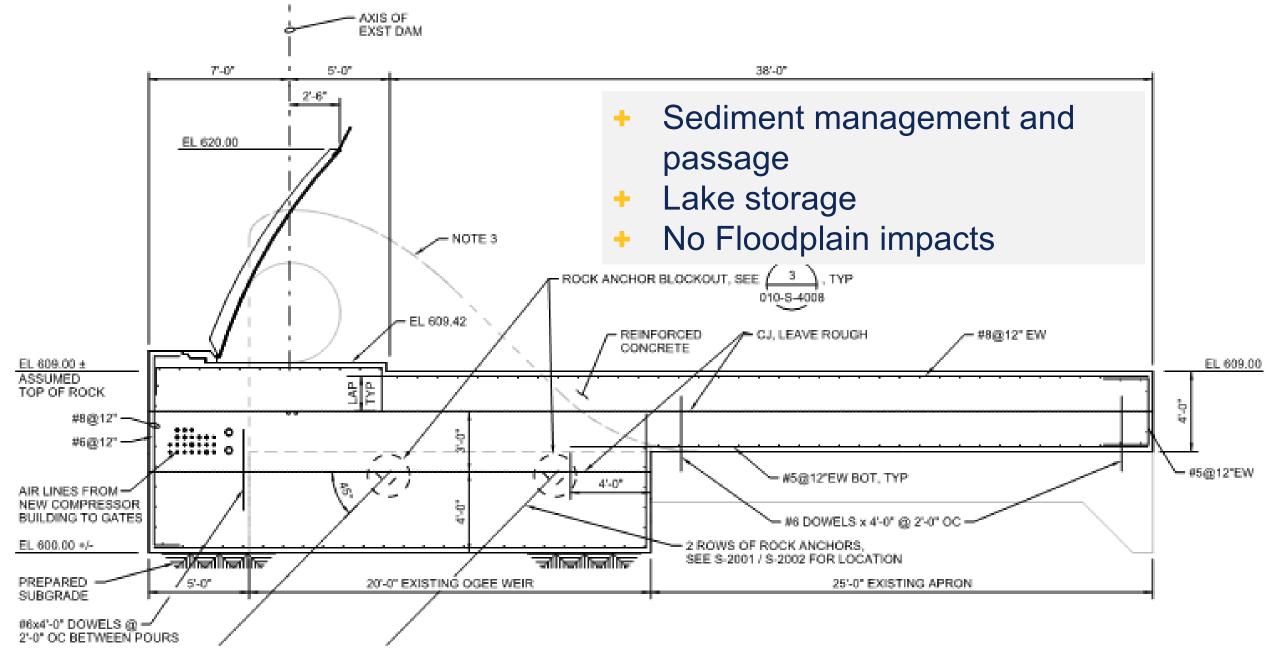
Increased Lake Depth



- 2.5 miles of lake
 - Increased pool depth to 10' at the face of the dam
 - Original Zink Lake 7' deep at face of the dam
- Debris identified during low or no flow
 - Contractor reviewed lake area for construction debris
 - Abandoned waterline removed
 - Concrete with rebar removal underway
 - Misc. debris removed
 - Additional inspections to be done prior to impounding lake

Improved Sediment Management





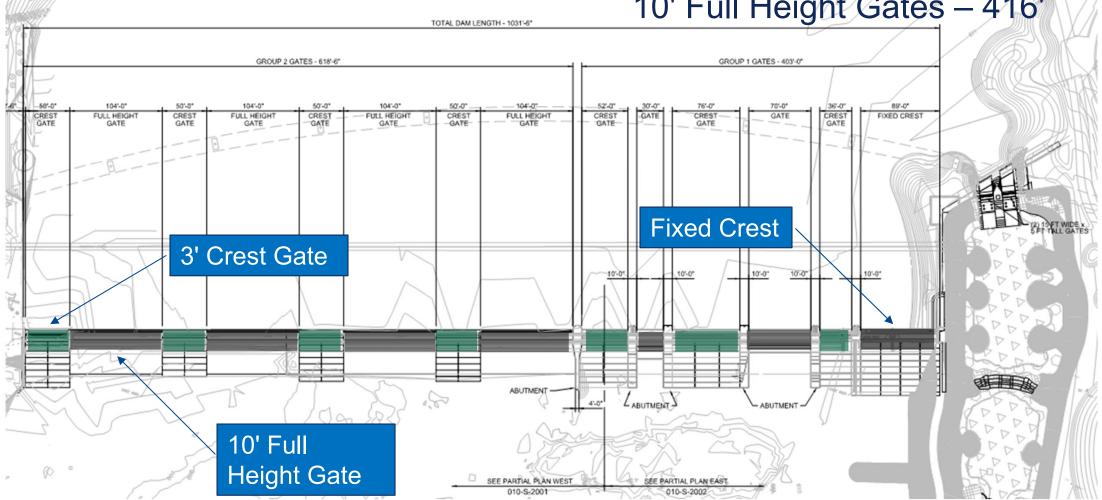
Improved Sediment Management

3' Crest Gates – 364'

5' Flume Entrance Gates – 30'

7' Waveshaper Gates – 100'









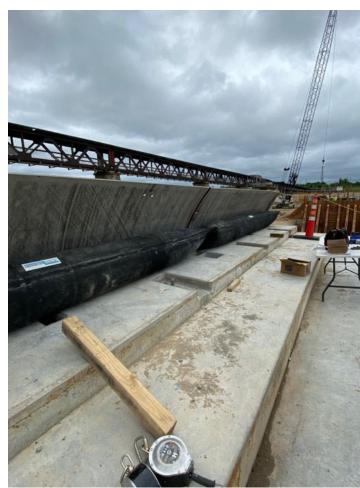
Improved Operations and Maintenance

Bascule gates, installed in 1982



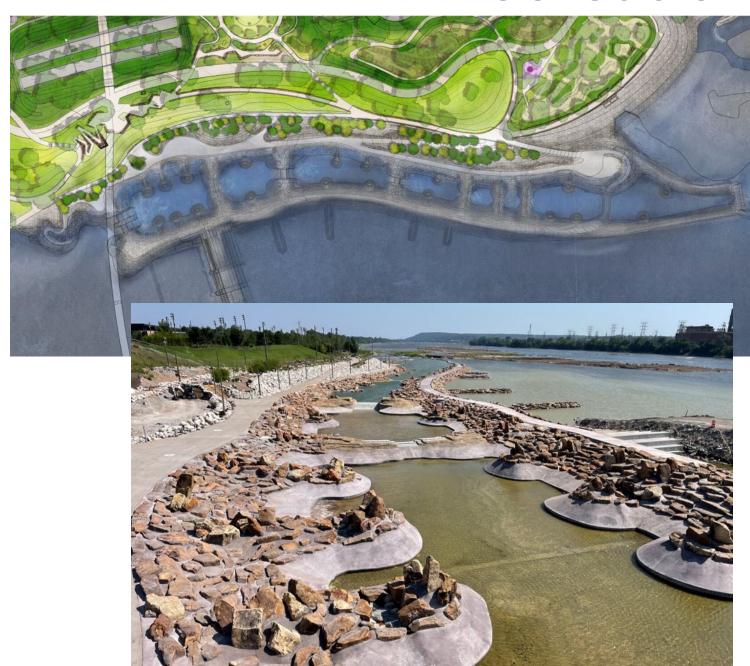
Failure of existing bascule gates and hardware

Stainless steel gates on inflated, rubber bladders





Recreation Opportunities



- Zink Lake increased length and increased pool depth to 10'
- Whitewater flume
- Paths and trails adjacent to water's edge
- Pedestrian bridge connections with sidewalks/trails
- Fishing from banks (no fishing in the flume)

Environmental Mitigation





Least Tern Island fill versus design as of 10 July 2023

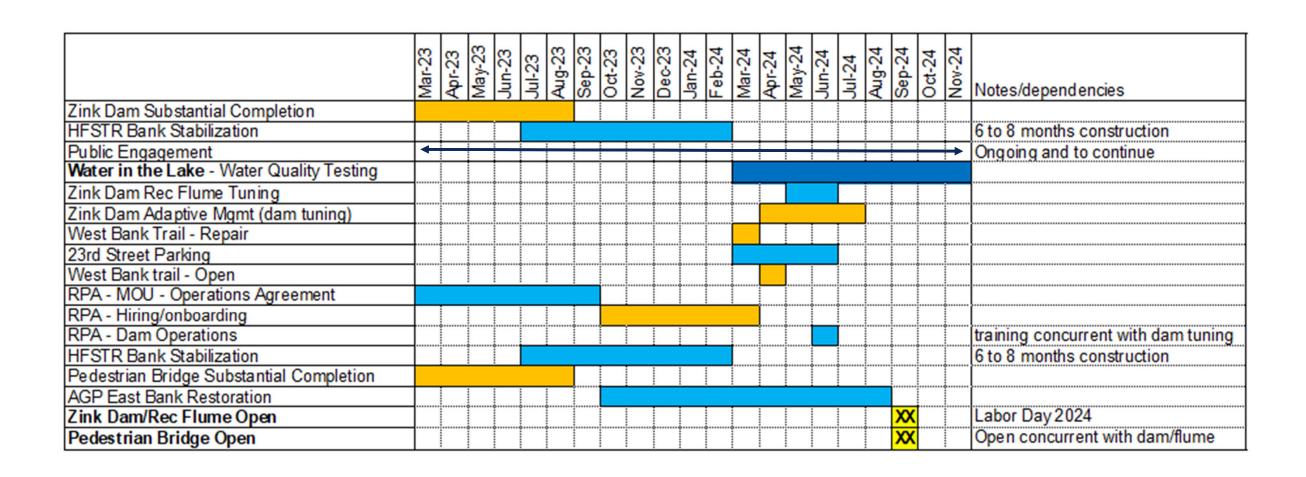




- Least Tern Island
 - Advanced construction
- Mitigation of "fish kills"
 - Depth of lake
 - Sediment transport
 - Flume pool monitoring, aerators, and potable water hydrants
- USACE 404 Permit
 - Purchased 4.56 Acres of wetland mitigation credits from Terra
 Foundation for \$250,800.



Zink Lake Construction - Timeline



Zink Lake Construction - Progress





Phase 1 – East Bank Demo

 Increase flow through east half of river while west half is coffered.

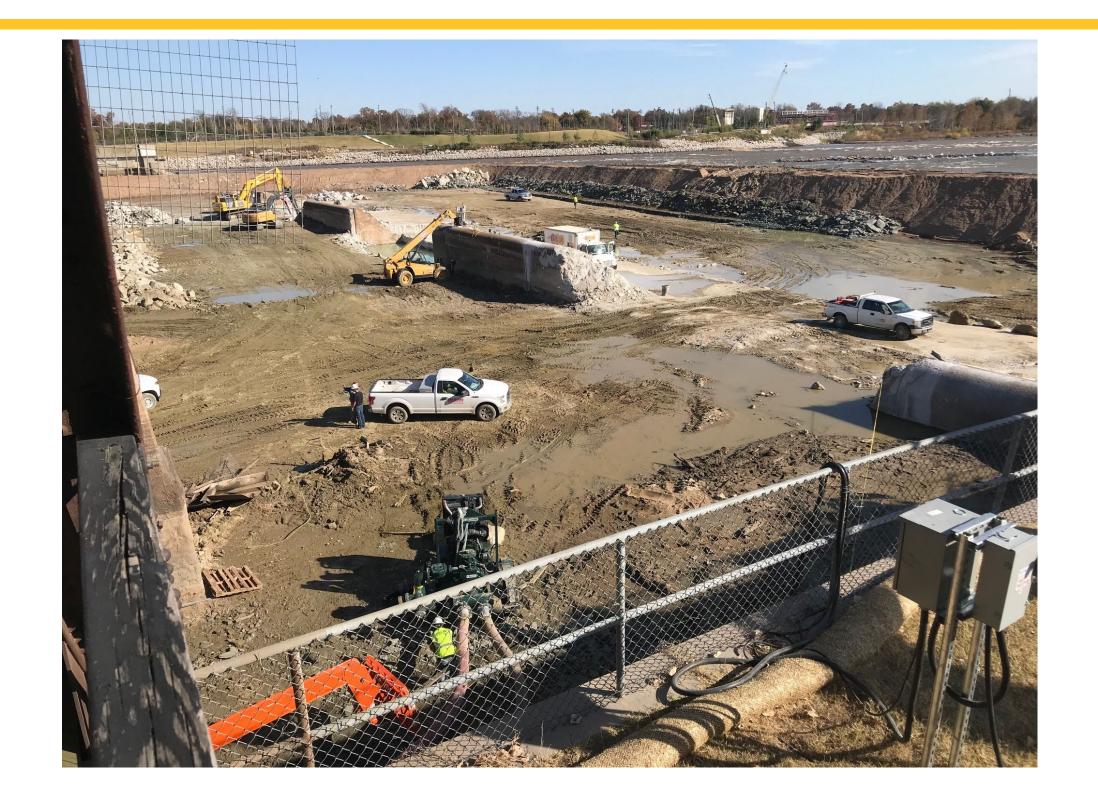




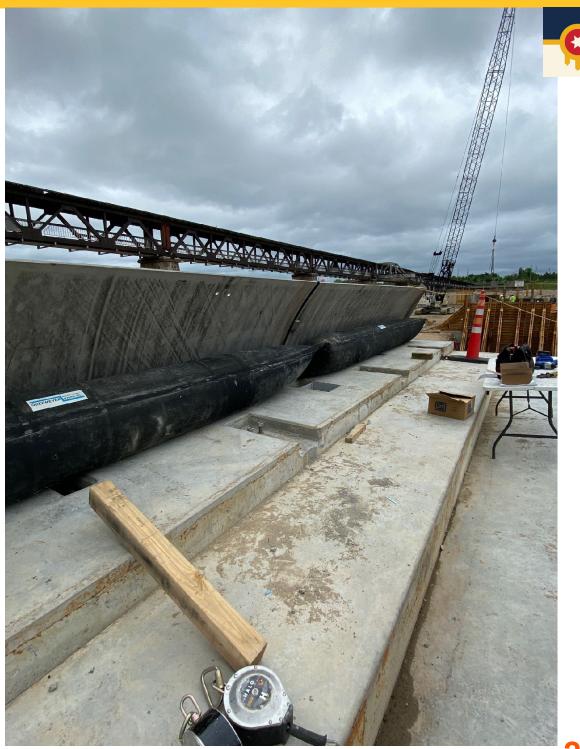


- Cofferdam
- Maintaining cooling water for AEP/PSO
- Shared access with pedestrian bridge
- Fish relocation
- October 2020 April
 2022









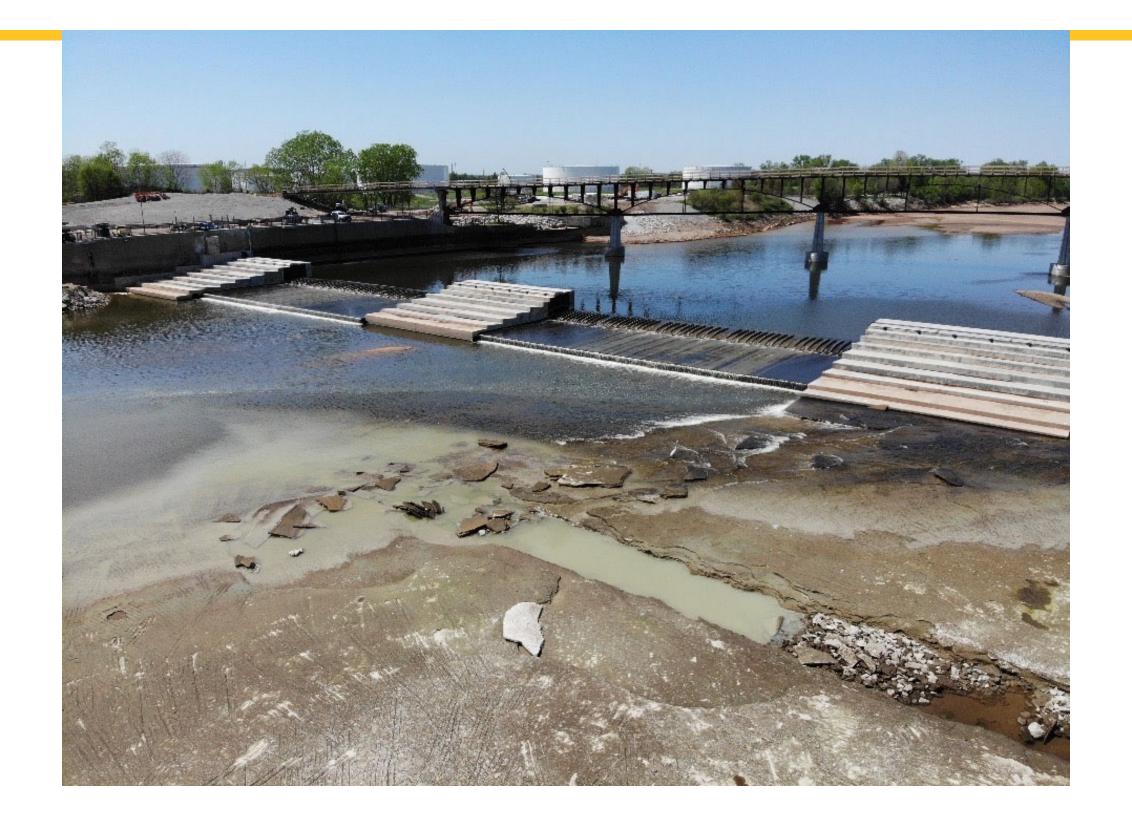








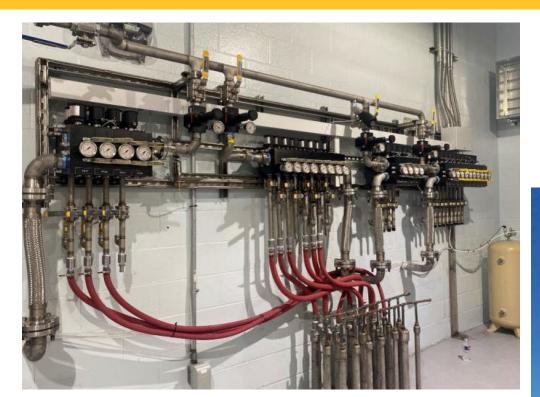














Compressor Building



Zink Lake Construction - Progress



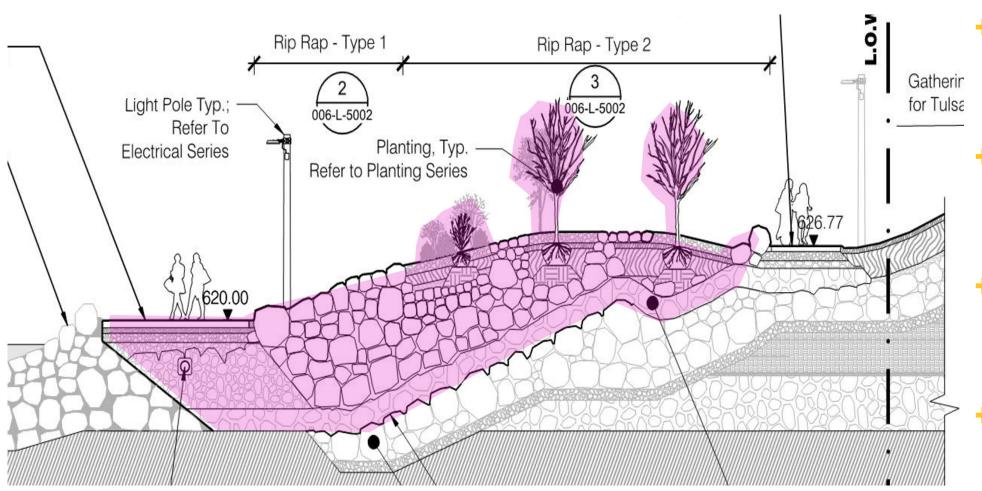
Phase 3 - East Bank Construction



- Cofferdam
- Shared access with pedestrian bridge
- Fish relocation
- Construction access off Riverside Drive
- Maintain traffic on River Parks trails

East Bank Design

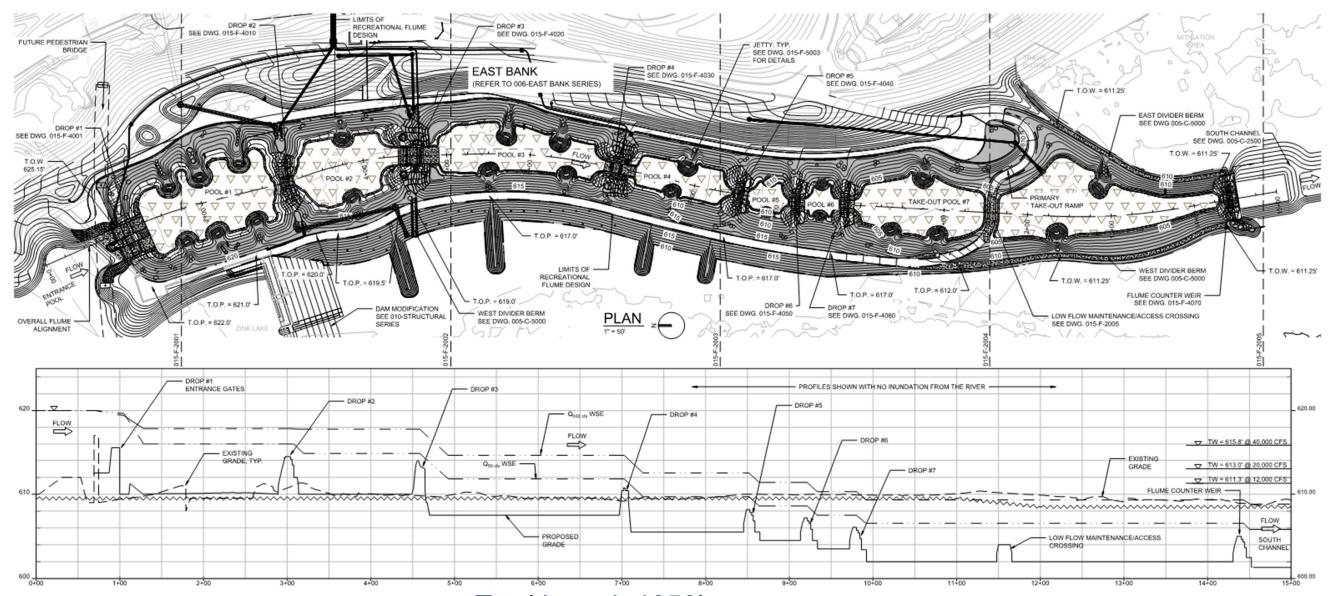




- Integrated with the Gathering Place
 - Gathering Place landscape architect design
 - Plantings raised above elevation 623
- Trees at higher elevations near upper path
 - Plantings transition to shrubs and grasses closer to the flume

East Bank - Recreational Flume











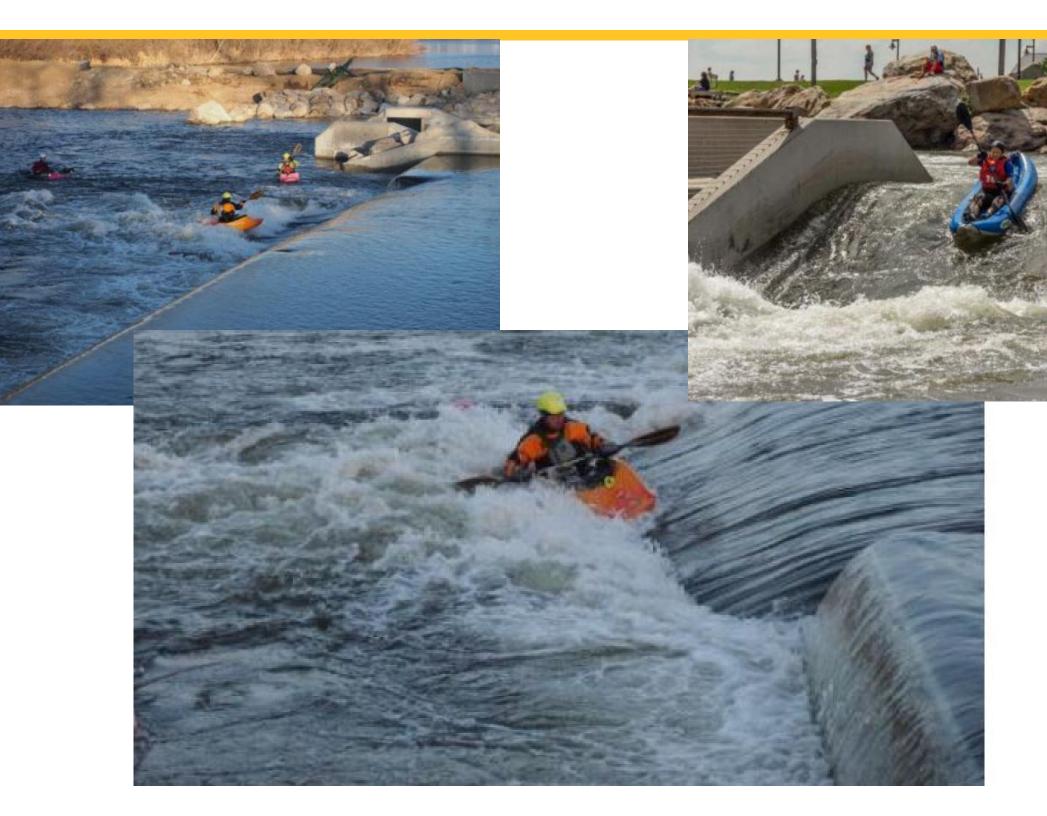










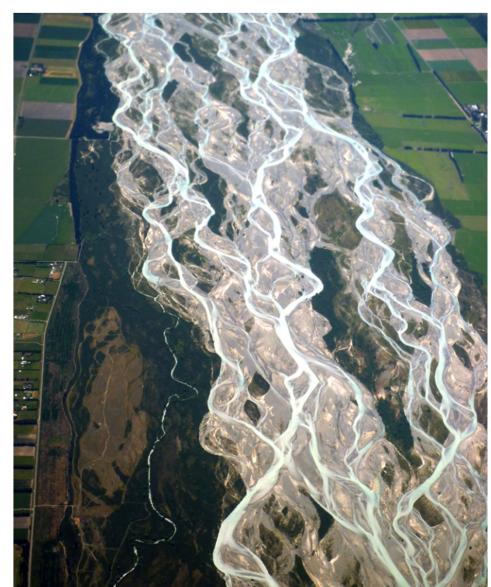






Water Quality Initiatives Background and Current Activities

- Arkansas River is classified as a Prairie
 Braided Stream
- + A network of river channels separated by small, often temporary islands called braid bars. Tend to have high sediment loads with frequent flow variation.
- Water Quality is like other streams & rivers across the state and Midwest.





Not a natural, free flowing river. Flows are regulated by discharges from Keystone dam.



Water Quality Standards (WQS) - Beneficial Uses

- Beneficial Uses are set by Oklahoma Water Resource Board (OWRB)
- For current and future uses

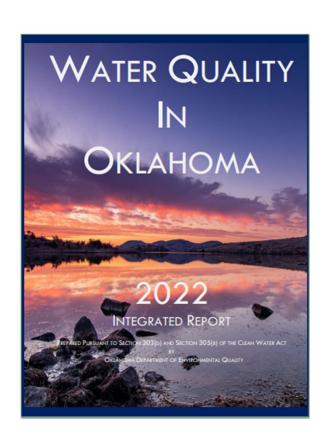


- WID 120420010010_10
 (Arkansas River Berryhill Cr. to Cherry Cr.)
 - Emergency Water Supply
 - Warm Water Aquatic Community
 - Agriculture
 - Primary Body Contact Recreation (PBCR)
 - Navigation
 - Aesthetics



Water Quality Standards – 303(d)

- Requires states to develop a list of streams that do not meet WQS.
- + 2022 is the most recent list





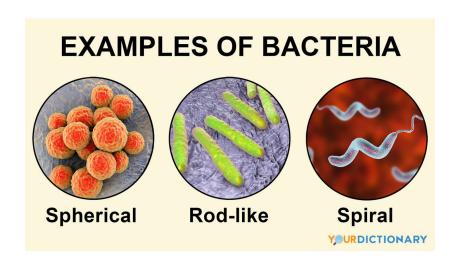
- Arkansas River Zink lake segment -
 - Impaired for Cadmium
 - Historically impaired for bacteria



Water Quality - Bacteria

What is bacteria?

- Common single-celled organisms that are natural component of lakes, rivers, and streams
- Most are harmless to humans
- However certain bacteria, some of which normally inhabit the intestinal tract of warm-blooded animals, have the potential to cause sickness and disease
- High numbers often indicate harmful bacteria as well as other disease-causing microorganisms and viruses

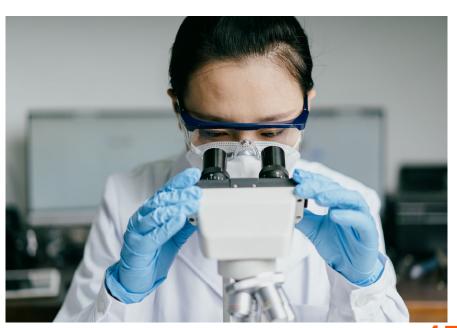




Water Quality – Bacteria (con't)

- Fecal Indicator Bacteria (FIB)
 - Health risk from water-borne pathogens is usually assessed from concentrations FIBs
- + Escherichia coli (E. coli), enterococci, and fecal coliform
- Originate from the same sources as the pathogens (disease-causing microorganisms)
- High numbers often indicate other harmful bacteria as well as other disease-causing microorganisms and viruses





Water Quality – MS4 Permit

- Municipal Stormwater Discharge Permit (#OKS000201)
 - Allows Tulsa to discharge rainwater that was collected in its stormwater system, into waters of the State of Oklahoma
 - Requires the implementation of many programs and practices with the focus to reduce/eliminate pollution discharges into the storm sewer system
 - Does not direct or require monitoring of the Arkansas River
 - Some programs include surface water monitoring



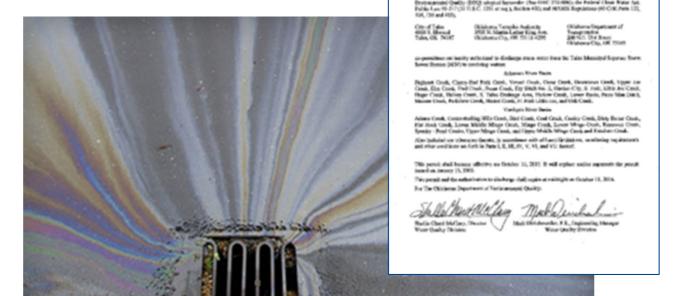












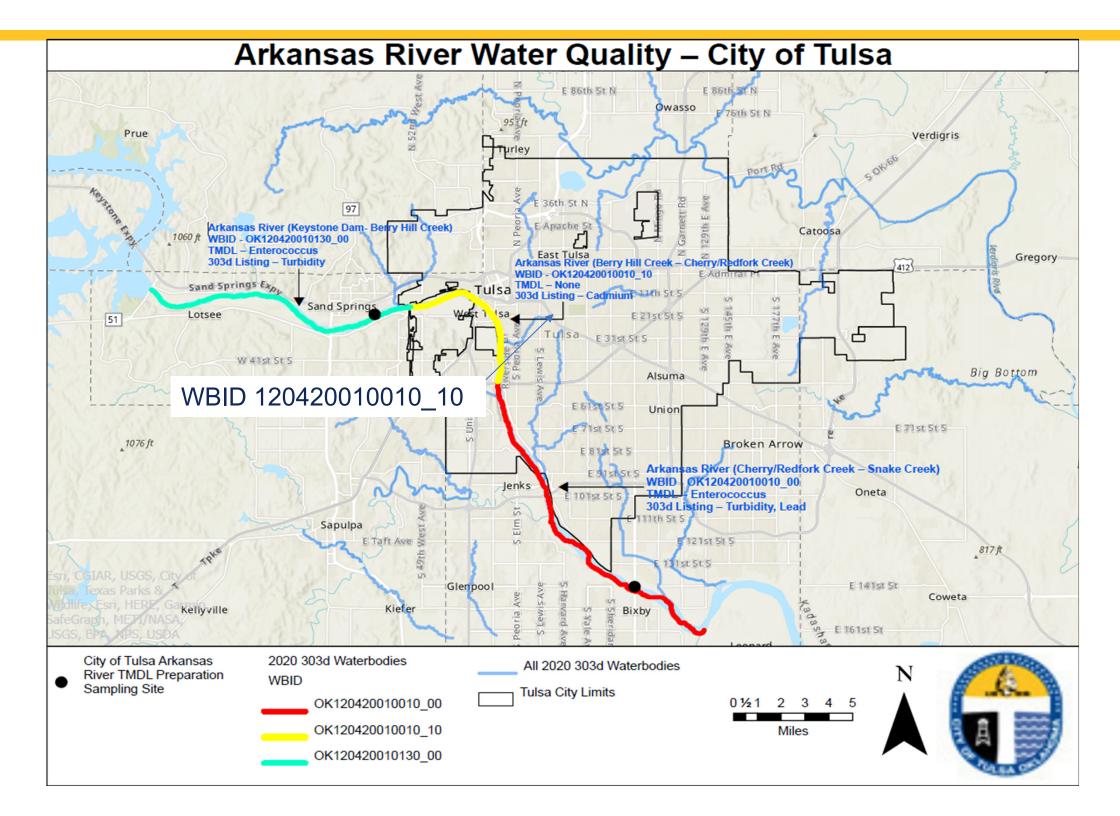
- Municipal Stormwater Discharge Permit (#OKS000201)
 - These monitoring programs are designed to determine the quality of the discharge from Tulsa's stormwater system into waters of the state
 - Permit compliance (WQS)
 - Illegal discharges
 - Monitoring programs are not designed to regulate surface waters, or inform the public of potential risks
 - Permit is up for renewal

Water Quality – Discharge Permits

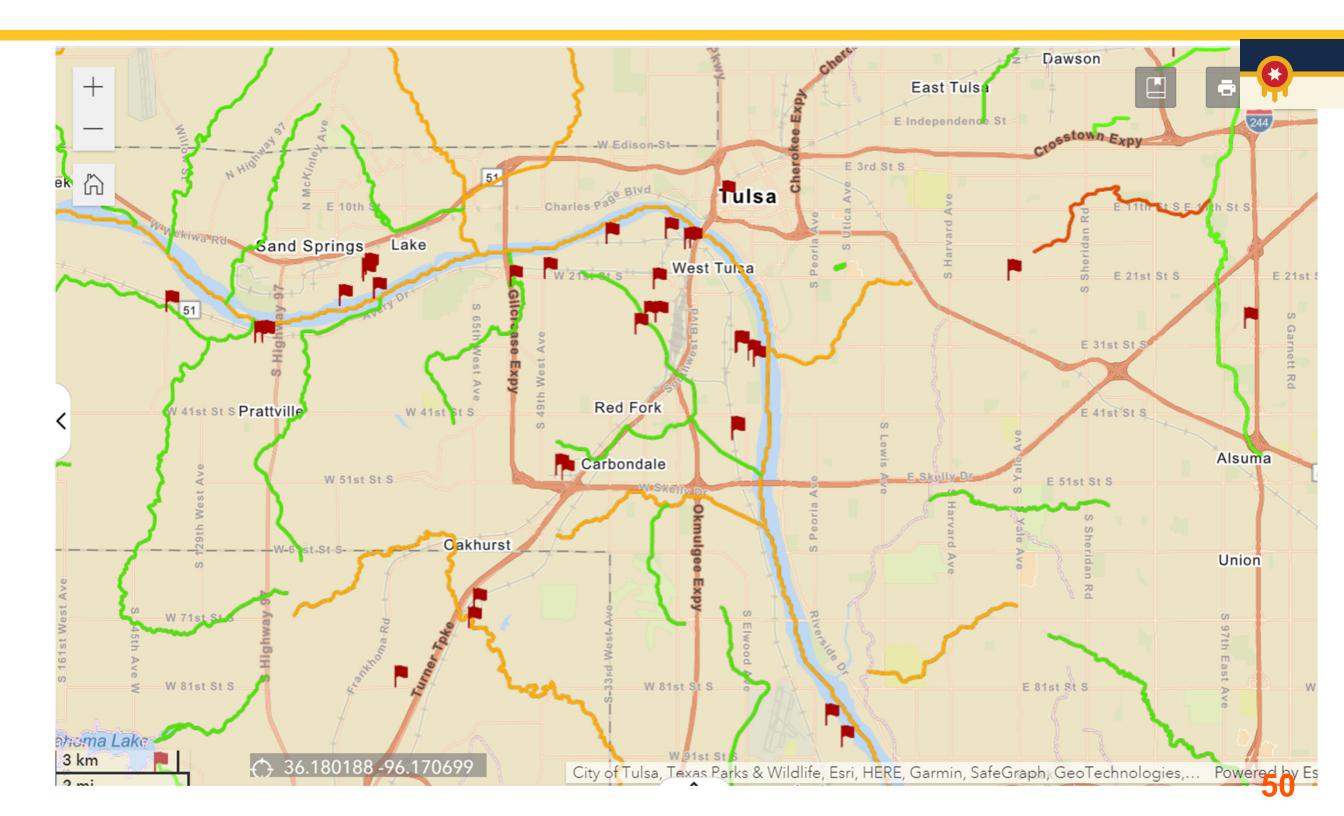
Oklahoma Pollutant Discharge Elimination System (OPDES)

- There are other OPDES permit holders
- Regulated very closely by ODEQ, Water Quality Division
- Examples of permit holders
 - PSO
 - City of Tulsa Wastewater plants
 - Holly Frontier Sinclair Tulsa Refinery
 - Tulsa Tube Bending
 - Others
- These type of permits are different than a water quality program for recreational purposes on the Arkansas River.
- Some of the information may be utilized or correlated with data generated in the Zink Lake Water Quality Plan













- Discharge Permits for Wastewater Treatment Plants (WWTPs)
 - Outfalls from Southside WWTP (5300 S. Elwood Ave.) and Haikey Creek
 WWTP (11602 E. 151st St.) to Arkansas River permitted and regulated by
 ODEQ

 A. Effluent Limitations and Monitoring Requirements (Outfall 001)

During the period beginning the effective date and lasting through date of expiration the permittee is authorized to discharge treated wastewater in accordance with the following limitations:

Effluent Characteristic		Discharge Limitations			Monitoring Requirements		
		Mass Loading (lb/day)	Concentrations (mg/l unless otherwise specified)		Frequency	Sample Type	
		Monthly Avg.	Monthly Avg.	Weekly Avg.			
Flow (mgd) [50050]	Year round	Report Monthly Average and Daily Maximum			Daily	Totalized	
Biochemical Oxygen Demand-5 Day [00310]	Year round	10508.4	30	45	Daily	24-hr Comp	
Total Suspended Solids [00530]	Year round	10508.4	30	45	Daily	24-hr Comp	
E. Coli (MPN/100 ml)	May – Sep		126 Geo. Mean	406 Daily Max.	2/Week	Grab	
[51040]	Oct – Apr		630 Geo. Mean	2030 Daily Max.	1/Week	Giao	
Total Residual Chlorine [50060]	Year round		Instantaneous Max.: No Measurable ^a		Daily	Grab	
pH (standard unit) [00400]	Year round		6.5	- 9.0	Daily	Grab	

Water Quality – Discharge Permits (con't)



- Discharge Permits for Wastewater Treatment Plants (WWTPs)
 - Quarterly acute and chronic Water Effluent Toxicity testing is performed at both plants:
- 1. Whole Effluent Toxicity Acute Test Reporting and Monitoring Requirements (Outfall TX1)

Effluent Characteristic				Reporting/Monitoring Requirements ^a		
Test Critical Dilution f		Parameter	48-hour Min	Testing Frequency ^b	Sample Type	
	Developing and 48		Pass/Fail Survival [TIM3D]	Report		24-hr Comp
50	hour acute LC ₅₀ static	100%	LC ₅₀ Effluent Conc [TAM3D]	Report	1/Quarter c	
Festing	Daphnia pulex, 48- hour acute LC ₅₀ static renewal, freshwater		% Mortality at 100% Effluent [TJM3D]	Report		
utine	Pimephales promelas (Fathead minnow), 48-hour acute LC ₅₀ static	100%	Pass/Fail Survival [TIM6C]	Report	1/0	24-hr Comp
Rol			LC ₅₀ Effluent Conc [TAM6C]	Report	1/Quarter c	
	renewal, freshwater		% Mortality at 100% Effluent [TJM6C]	Report		
Retest #1 [22415] d Retest #2 [22416] d				Report	As	24-hr
용 Retest #2 [22416] d				Report	Required ^e	Comp

2. Whole Effluent Toxicity Chronic Test Reporting and Monitoring Requirements (Outfall TX1)

Effluent Characteristic				Reporting/Monitoring Requirements ^a		
Test Critical		Parameter	7-day	Testing	Sample	
_		Dilution f	D/D-11 C11 [TI D2D1	Min	Frequency b	Type
			Pass/Fail Survival [TLP3B]	Report		
	Ceriodaphnia dubia,		NOEC _L Survival [TOP3B]	Report		
	7-day chronic NOEC static renewal,	15%	% Mortality at Critical Dilution [TJP3B]	Report	1/Quarter c	24-hr Comp
50	freshwater		Pass/Fail Reproduction [TGP3B]	Report		
stin	licsiiwatci		NOEC _s Reproduction [TPP3B]	Report		
Te	freshwater		% Coeff of Variation [TQP3B]	Report		
ine		15%	Pass/Fail Survival [TLP6C]	Report		24-hr Comp
out	Pimephales promelas (Fathead minnow), 7-day chronic NOEC static renewal, freshwater		NOEC _L Survival [TOP6C]	Report		
R			% Mortality at Critical Dilution [TJP6C]	Report	1/Quarter c	
			Pass/Fail Growth [TGP6C]	Report		
			NOECs Growth [TPP6C]	Report		
			% Coeff of Variation [TQP6C]	Report		
sting	Retest #1 [22415] d				As	24-hr
Retest #1 [22415] d Retest #2 [22416] d				Report	Required e	Comp

Water Quality – Discharge Permits (con't)



- Discharge Permits for Wastewater Treatment Plants (WWTPs)
 - Additional stream surveillance is performed upstream and downstream of each WWTP discharge:

Stream Route	Site ID	Location	Frequency	Parameters (Lab analysis)	Parameters (Field analysis)	Reason for sampling
Arkansas River	AR3	46 th & Riverside	2x monthly	E. coli	pH, Temp., DO, Appearance, Odor, Conductivity	In accordance w/252:606-11-3(e) (upstream of SS)
Arkansas River	AR4	71st St. bridge	2x monthly	E. coli	pH, Temp., DO, Appearance, Odor, Conductivity	In accordance w/252:606-11-3(e) (downstream of SS)
Arkansas River	AR6	US64 bridge (Bixby)	2x monthly	E. coli	pH, Temp., DO, Appearance, Odor, Conductivity	In accordance w/252:606-11-3(e) (upstream of HC)
Arkansas River	AR8	N. bank of Ark. River @ Indian Springs Sports Complex	2x monthly	E. coli	pH, Temp., DO, Appearance, Odor, Conductivity	In accordance w/252:606-11-3(e) (downstream of HC)

Water Quality Initiatives



- Programming Committee Information
 - Establish Working Groups: Construction, Operations, Recreational Programming, Water Quality, Communication/Amenities – Complete
 - Recreational Activities Risk Categories (various working groups)
 - Physical
 - Chemical
 - Biological today's focus
- WATER QUALITY PLAN initial vs matured program
 - It is understood that the initial water quality plan components may be modified to improve and reflect actual needs and circumstances.
 - This effort as with all programming will be performed under an Adaptive
 Management approach to bests address needs and circumstances.
 - A structured approach to decision making that emphasizes accountability in decision making. It
 is useful when there is uncertainty regarding the most appropriate strategy for managing
 resources.

Water Quality Initiatives



- Develop Project Components / Goals: Ongoing
 - Collection of data and inform the public and any potential users of the recreational areas associated with Zink Lake. Allow the public to make their own informed decision on accessing the water features.
 - Define risks associated with primary and secondary body contact water activities. This will include discussion of other surface water bodies.
 - Outreach and educate the public on what test results mean.

Water Quality Initiatives (con't)



- Define water quality parameters:
 - The sampling utilizes the bacteriological indicator organisms Escherichia coli
 (E. Coli) for fresh water Complete
 - Other parameters for being considered for other purposes, but are not limited to: turbidity, dissolved oxygen, pH, conductivity, temperature, flow rate, etc. -Ongoing
- Sampling protocols for the tests:
 - Sampling sites, number of tests, frequency of tests Ongoing
 - Approaches being investigated are more intensive sampling at fewer locations or less frequent monitoring at more locations.
 - More intensive sampling at fewer locations has historically shown better interpretation.
 - All methods of sample collection, preservation, and analysis used will be applied consistently and within established acceptable standards - Complete

Water Quality Initiatives (con't)

- Sampling protocols for the tests: (con't)
 - Define bacterial criteria for recreational uses based on review of applicable water quality standards, established acceptable water quality programs, and water quality expert consultations.
 - Primary Body Contact Recreation ODEQ Title 252 Chapter 730-5-16
 - Contacts and research with other entities utilizing water quality programs to date include: OKC, USACE, GRDA, ODEQ, OWRB, and USGS
 - Recreation use categories: Primary Body Contact and Secondary Body Contact
 Complete

Water Quality Historical Reporting

- Collection of information of known testing programs in the vicinity
- Reviewing National Water Information/Inventory System (USGS)

Water Quality Initiatives (con't)

- Water Quality Historical Reporting (con't)
 - A history of sampling helps provide the necessary background to evaluate longterm trends in water quality.
- Water Quality Testing and Assessment Considerations: Ongoing
 - The approaches taken to develop "data points" for samples or group of samples taken represents a "snapshot" in time and should not be used without supporting information to characterize the water quality of the body of water.
 - Once historical data is developed with this plan, the feasibility of developing a
 predictive model that could be used to develop long-term correlations of
 turbidity with bacteria. This would allow for quicker publication of data for
 recreational users.
 - The data and its "snapshot" must be considered in view of Keystone releases, rainfall and runoff downstream of Keystone, temperatures, seasonal affects, and wildlife activity.

Water Quality Initiatives (con't)

- Water Quality Testing and Assessment Considerations (con't): Ongoing
 - All natural waters support many different microorganisms. Some are parthenogenic to humans; however, most are not.
 - Water users will be made aware that murky or debris-strewn water which often occurs after storms for surface water bodies are a general indication of a poor water quality "snapshot"
 - Excessive stormwater runoff after heavy rains can carry pet waste, agricultural
 waste, fecal contaminants from brief sewage overflows, and/or chemicals
 associated with commercial / residential lawn care. The impact and/or duration
 of the effects of such events are affected by river flow conditions.
 - Other testing programs have noted the impacts of urban wildlife like birds nesting under bridges, e.g., pigeons, swallows, waterfowl, etc., squirrels, raccoons, rabbits, opossums, etc. contribute to the bacteria load.

Water Quality - Communication

P

- Outreach and Communication with public
 - Onsite communication methods are being discussed, i.e., flagging, signs, lights, etc.
 - Website communication methods are being reviewed
 - The communication tool will be coordinated with City, County, and River Parks Authority
 - The communication must present data and contain an educational component that is simple and easy to interpret
 - Provide advisory warnings "Rainfall runoff can carry pet waste, agricultural waste, fecal contaminants from brief sewage overflows, and other pollutants".







Water Quality – Communication (con't)



DISCOVER MAPS / DATA LEARN PARTICIPATE HOME

WATER QUALITY DASHBOARD

Current water quality conditions for lakes and rivers

This dashboard reviews the most current water quality data for exceedances in 5 parameters, using Class III criteria from Florida Administrative Code 62-302, to provide a snapshot of how a waterbody is doing. The parameters are Chlorophyll a corrected, Escherichia coli, Total Nitrogen, Total Phosphorus, and Secchi Depth. The colors on the dials represent the current state of the water quality based on the last data point reported. For more information on a specific lake, visit the home page of the Water Atlas.

Open the Orange County Water Quality Dashboard



Legend

Okay	Data point is in an acceptable range
Caution	Data point is approaching an exceedance
Impaired	Data point is at or above the exceedance criteria



Water Quality – Communication (con't)

WATER QUALITY DASHBOARD

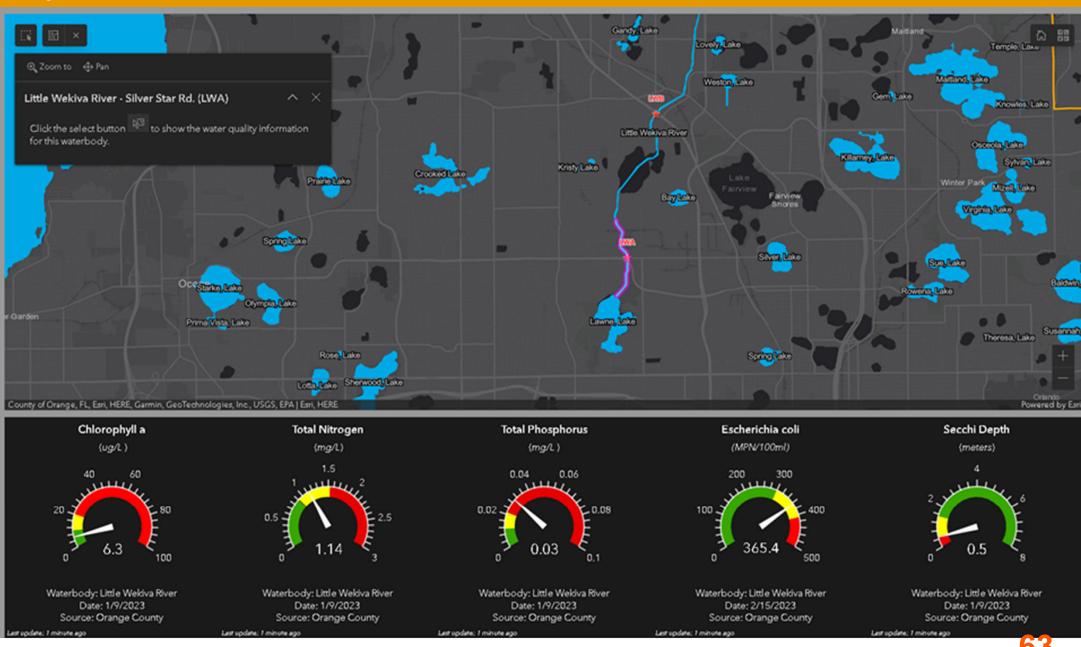
Current water quality conditions for lakes and rivers

This dashboard reviews the most current water quality data for exceedances in 5 parameters, using Class III criteria from <u>Florida Administrative Code 62-302</u>, to provide a snapshot of how a waterbody is doing. The parameters are Chlorophyll a corrected, <u>Escherichia coli</u>, Total Nitrogen, Total Phosphorus, and Secchi Depth. The colors on the dials represent the current state of the water quality based on the last data point reported. For more information on a specific lake, <u>visit the home page of the Water Atlas</u>.

Water Quality – Communication (con't) * Orange County Water Quality Dashboard











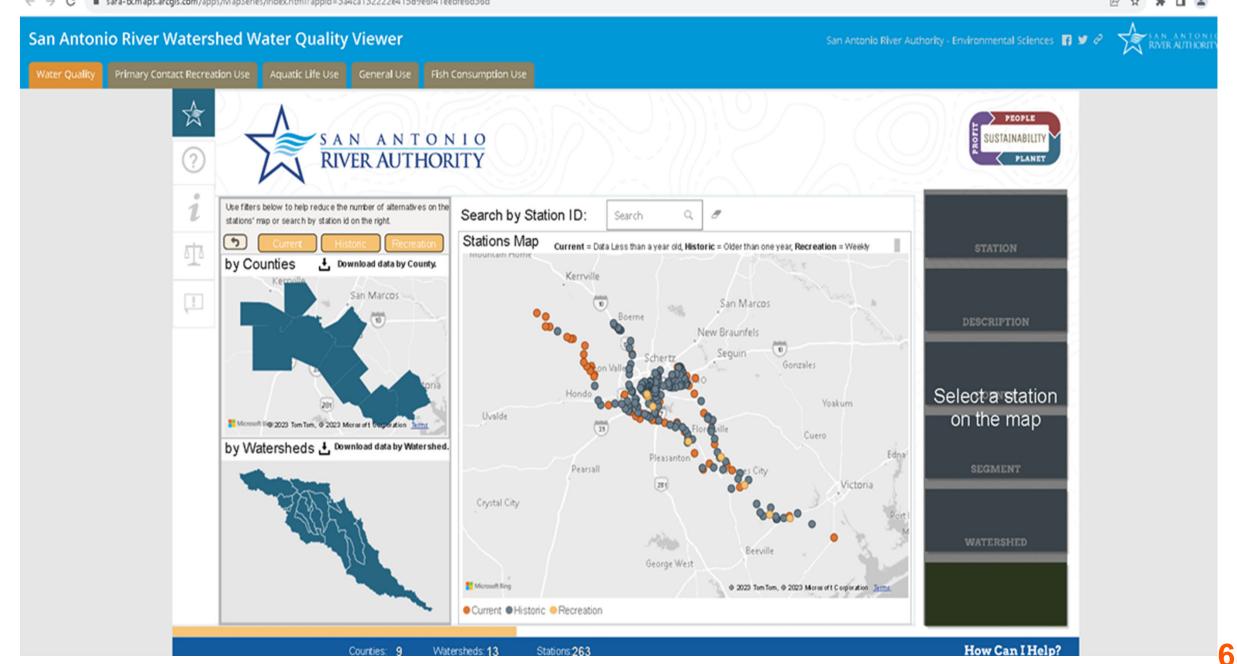


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Okay	Data point is in an acceptable range
Caution	Data point is approaching an exceedance
Impaired	Data point is at or above the exceedance criteria

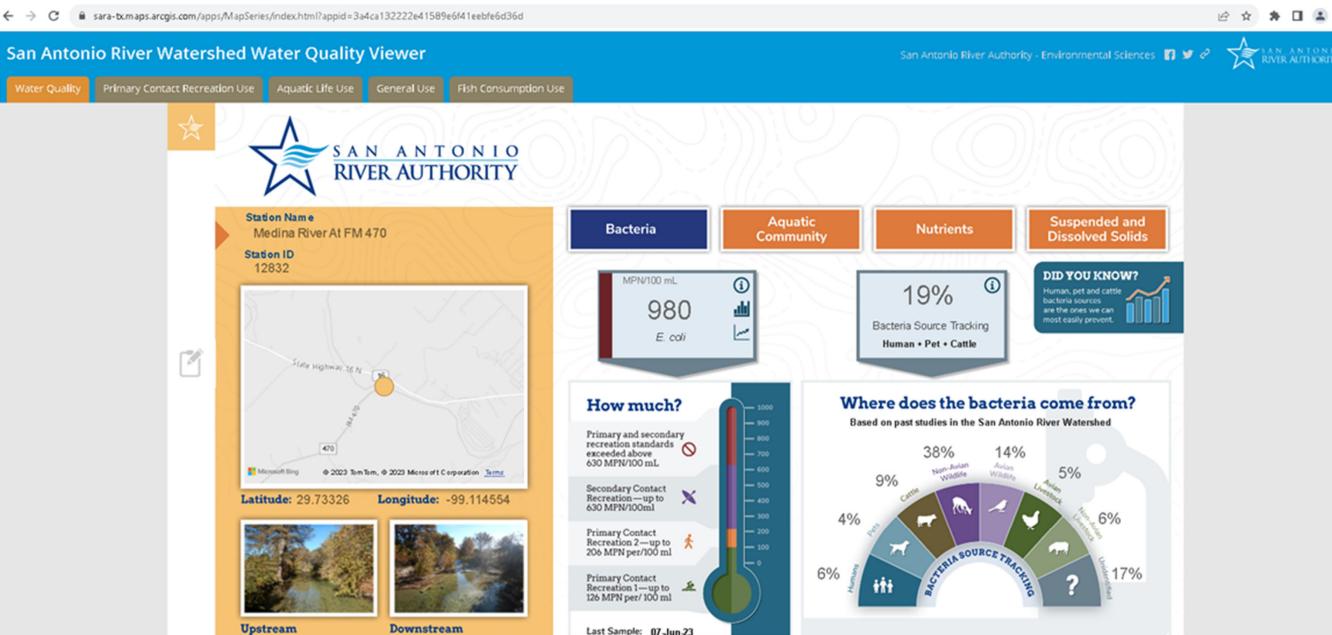
Water Quality - Communication (con't)





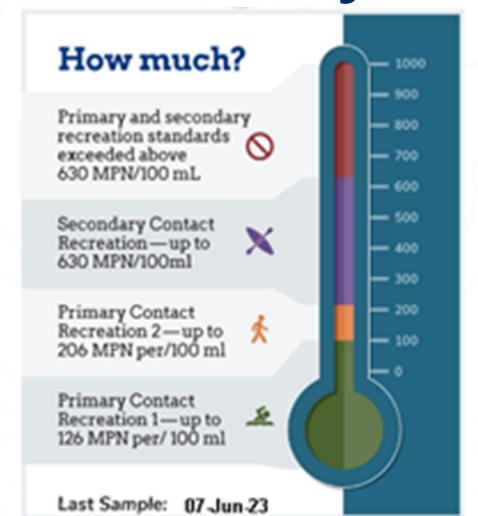
Water Quality - Communication (con't)

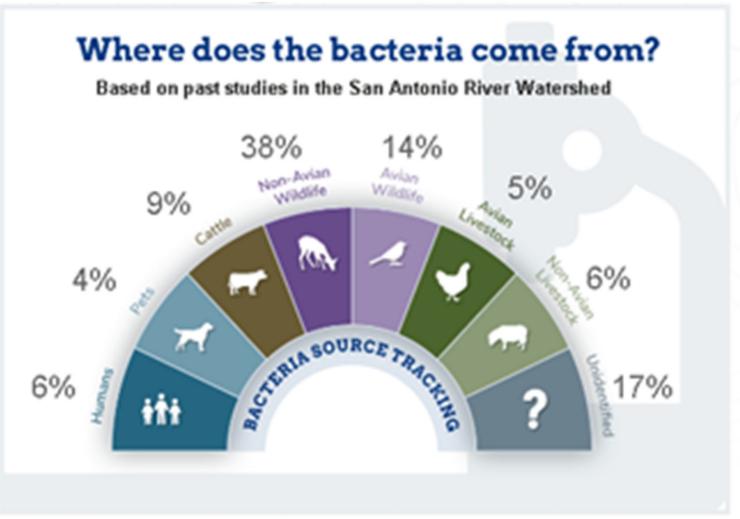




Water Quality – Communication (con't)



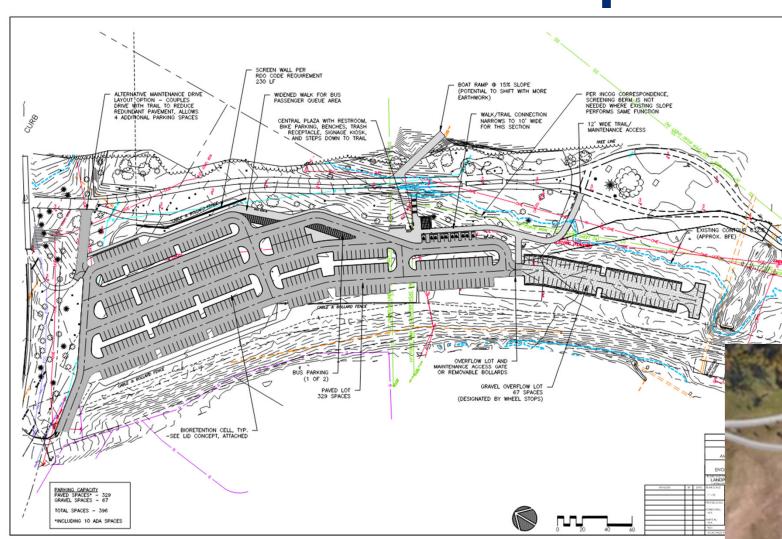




E. coli Viewer | Download Data | Main Page | Summary | How Can I Help? | Page 1 of 7

Related Capital Improvements





- 23rd Street Parking
 - Increased to 329 paved spaces
 - Plus 67 gravel overflow spaces
 - Previous parking lot contained 72 parking spaces



(2)

- Restroom facility west and east
- Lake access / waterfront
- Recreational vendors / amenities
- Additional parking, east and west side
- Other needs









 More pics of restroom facilities WOKA, McCullough, others





Thank You

www.cityoftulsa.org

Search: Zink Dam and Lake for project info and FAQs

